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National Transportation Safety Board

Washington, D.C. 20594 Safety Recommendation

July 22, 1987

In reply refer to: H-87-43 and -44

Mr. Ray A. Barnhart Administrator Federal Highway Administration Department of Transportation 400 Seventh Street, S.W. Washington, D.C. 20590

On February 7, 1986, a 1982 schoolbus was southbound on I-294 (Illinois Tollway) when it swerved left and struck a 79-foot-long section of portable concrete barrier. Seven sections of 10-foot barrier and one section of barrier 8 feet 7 inches long had been placed between permanent concrete median barriers. Portable barrier sections were used so that they could be removed while detouring traffic across the median. The portable barriers were not anchored in place, nor were their ends attached to the permanent barrier. The sections of the portable barriers were joined to each other with a pin and loop connection. The impact of the schoolbus caused the barrier to deflect and, as the bus moved forward, expose the blunt end of the permanent barrier. The blunt end penetrated the bus, ripped open its side, and caused serious injury to four children seated on the left side. After impact with the end of the permanent barrier, the bus was deflected into the middle lane of the three-lane southbound roadway, where it was struck by a police vehicle.

Portable concrete barriers are commonly used in work areas and are not normally used as removable gates for detouring traffic. However, regardless of use, it is important that the barrier be limited in its deflection either through connectors and/or an anchoring system.

After the accident, Illinois Tollway Authority maintenance crews realigned the portable barriers and installed splice plates between the stems of the portable and fixed barriers. The plates were fabricated of 1/2-inch-thick steel of various dimensions and connected with bolts of two different sizes. The splice was not a standard detail but a homemade fabrication which attempted to prevent future displacements between the portable end sections and the fixed barriers. The splice does not appear to be able to transmit sufficient moment, shear, or torsion across the joint from expected impacts and, therefore, deflection of the portable end section would be expected.

The most widely used connector between such portable barriers is the pin and loop system. However, in using this connector system, significant deflection occurs before restraining moments develop between the two-barrier section. These restraining moments would resist the barrier's deflection. Other types of connectors may better control deflection, but to reduce it to a very small amount, perhaps only a few inches, a fairly rigid shear connection between the portable barrier and the ground surface is required.

There is little guidance on how a connection should be made. However, the Federal Highway Administration (FHWA) has transmitted a memorandum on the subject "Portable Concrete Barrier Connection Systems" over the signatures of the Directors of the Offices of Highway Operations and Traffic Operations addressed to all Regional Federal Highway Administrators and dated November 20, 1985, that addresses the problem of improper connections between two sections of portable concrete barriers. The Safety Board realizes that the specific focus of the FHWA memorandun is on portable-to-portable section connections for use in construction and work areas; however, the concepts described would provide more safety on a portable-to-permanent connection than the bolted steel plate connection installed at the accident site after the accident.

The FHWA is aware that problems exist with the pin and loop system as with other connectors (Report No. FHWA/RD-86/092, "Barriers in Construction Zones," April 1986). It also recognizes the need for a more secure connection (and/or anchoring system) for portable concrete barrier end sections. It has not, however, tested and developed recommended connections for end sections.

Therefore, the National Transportation Safety Board recommends that the FHWA:

Issue a Technical Advisory to all States and other Highway Authorities, based on the November 20, 1985, memorandum to your Regional Administrators on portable concrete barrier connection systems, concerning improper use of portable concrete barrier connectors. (Class II, Priority Action) (H-87-43)

Identify and evaluate the applicability of the portable concrete barrier connection systems for use between portable and permanent concrete barriers and issue a Technical Advisory to the States and other Highway Authorities concerning the use of such connection systems. (Class II, Priority Action) (H-87-44)

A separate letter with Safety Recommendation H-87-42 is being sent to the Illinois Tollway Authority to apply the engineering concepts outlined in the FHWA memorandum of November 20, 1985, addressing "Portable Concrete Barrier Connection Systems."

BURNETT, Chairman, GOLDMAN, Vice Chairman, and LAUBER, NALL, and

KOLSTAD, Members, concurred in these recommendations.

y. Jim Burnett Chairman